

## Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-13 ISO-00 FEA-01 ERDA-05 AID-05 CEA-01  
CIAE-00 COME-00 DODE-00 EB-08 FPC-01 H-01 INR-07  
INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04 USIA-06  
OES-06 SP-02 SS-15 STR-04 TRSE-00 ACDA-07 PA-01  
PRS-01 CU-02 OIC-02 /119 R

DRAFTED BY EUR/RPE:DHSWARTZ:RP  
APPROVED BY IO - MR. MAYNES  
EUR - MR. LOWENSTEIN  
EUR/RPM:JMARESCA  
EUR/SOV:JTREICHEL  
IO/IEP:LKAHN  
S/P:PKAPLAN  
OES/ENP/EN:HSPIELMAN  
C:MNIMETZ

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P R 160345Z APR 77  
FM SECSTATE WASHDC  
TO USMISSION GENEVA PRIORITY  
INFO USMISSION NATO  
USMISSION EC BRUSSELS  
AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 086242

E.O. 11652: GDS

TAGS: ECE,CSCE, PFOR, EGEN, EEWT, ENRG, SENV, ETRN

SUBJECT: ECE 32ND SESSION: DELEGATION INSTRUCTIONS ON  
CSCE-RELATED AGENDA ITEMS

REF: STATE 55312

1. THIS MESSAGE TRANSMITS INSTRUCTIONS ON CSCE-RELATED  
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AGENDA ITEMS AT ECE 32ND SESSION. THESE INCLUDE:  
AGENDA ITEM 5(A) - FUTURE ACTIVITIES OF THE COMMISSION  
AND IMPLEMENTATION OF CSCE FINAL ACT;  
AGENDA ITEM 5(B) - ECONOMIC COOPERATION IN THE MEDITER-  
RANEAN;  
AGENDA ITEM 5(C) - THE QUESTION OF ALL-EUROPEAN CONGRESSES  
IN THE FIELDS OF ENERGY, TRANSPORT, AND THE ENVIRONMENT;  
AGENDA ITEM 5(D) - SELECTED TOPICS FOR SPECIAL ATTENTION.

2. FUTURE ACTIVITIES OF THE COMMISSION AND IMPLEMENTATION

OF THE CSCE FINAL ACT (DOCUMENT E/ECE/911). THIS  
ITEM RESULTED FROM THE OPERATIVE PORTIONS OF RESOLUTION  
1(XXXI) ADOPTED AT LAST YEAR'S SESSION, WHICH IN  
PARTICULAR:

--ASKED THE EXECUTIVE SECRETARY TO PREPARE A GENERAL  
REVIEW OF THE WORK OF EACH OF THE PSBS, TAKING INTO

ACCOUNT THE RESULTS OF THE 31ST SESSION OF THE COMMISSION;  
AND

--ASKED THE EXECUTIVE SECRETARY TO PREPARE PROPOSALS  
AND SUGGESTIONS ON FUTURE ACTIVITIES OF THE COMMISSION,  
INCLUDING THOSE ARISING FROM THE IMPLEMENTATION OF THE  
FINAL ACT. ALSO IN THIS RESOLUTION, ECE MEMBERS  
AGREED TO CONSIDER AT 32ND SESSION THE MANNER IN WHICH  
THE BELGRADE REVIEW CONFERENCE WILL BE INFORMED OF  
PROGRESS ECE HAS MADE TO DATE IN IMPLEMENTING ITS  
CSCE MANDATE.

3. IN PLENARY AND IN WESTERN CAUCUS DISCUSSIONS ON  
THESE ISSUES, USDEL SHOULD MAKE THE FOLLOWING POINTS:

--ANNEXES II AND III TO E/ECE/911 CONTAIN A RATHER  
COMPREHENSIVE REVIEW OF COMMISSION ACTIVITIES OVER  
THE PAST YEAR IMPLEMENTING ITS CSCE MANDATE. ANNEX III  
IN PARTICULAR HIGHLIGHTS THE RE-ORDERING OF PRIORITIES  
IN THE PRINCIPAL SUBSIDIARY BODIES SINCE THE 31ST SESSION  
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TO TAKE ACCOUNT OF CSCE-RELATED WORK. AS THE US ATTENDED  
ALL THE PSB MEETINGS SINCE THE 31ST SESSION AND WAS A  
PARTICIPANT IN THE CONSENSUS AT EACH ONE WHICH RESULTED  
IN ADAPTATION OF THE WORK PROGRAMS AS DESCRIBED IN  
ANNEX III, THE USDEL SHOULD CONCUR IN THE EXECUTIVE  
SECRETARY'S ASSESSMENTS AS SET OUT THEREIN. AS NECESSARY,  
THE USDEL MAY CONGRATULATE STANOVNIK FOR HIS THOROUGH-  
NESS IN DETAILING THE ACTIVITIES OF THE PSBS IN IMPLEMENT-  
ING THE COMMISSION'S CSCE MANDATE.

--THE REPORT ON FUTURE WORK ACTIVITIES OF THE PSBS AS  
CONTAINED IN E/ECE/911, ADDENDUMS 1 AND 2, MAY BE  
APPROVED AS PRESENTED, AS THESE WERE ALL ADOPTED BY  
CONSENSUS DURING MEETINGS OF THE PSBS, AT WHICH THE US  
WAS REPRESENTED.

--STANOVNIK'S PROPOSALS REGARDING PRIORITIES FOR  
FUTURE ACTION BY THE COMMISSION (SECTIONS I, II, AND  
III OF E/ECE/911) ARE OF INTEREST, PARTICULARLY WHEN  
VIEWED AS AN ALTERNATIVE APPROACH TO THE SOVIET CON-  
GRESSES PROPOSAL (DISCUSSED IN PARAS 5-7 BELOW). USDEL  
SHOULD NOTE THAT HIS LISTING OF THE ENVIRONMENT THEME  
FIRST COINCIDES WITH OUR OWN VIEW THAT THE ENVIRONMENT  
MIGHT BE AN AREA WHICH COULD BENEFIT FROM GREATER ECE

ATTENTION. USDEL SHOULD INDICATE THAT THE OTHER AREAS SPECIFIED BY STANOVNIK AS BEING WORTHY OF PRIORITY ECE ACTION ARE PROBABLY ALREADY BEING DEALT WITH SATISFACTORILY BY THE COMMISSION.

--USDEL SHOULD QUESTION THE NEED ON SUBSTANTIVE GROUNDS FOR HOLDING ECE MINISTERIAL-LEVEL MEETINGS AS HINTED AT

BY STANOVNIK. AT THE SAME TIME, THE USDEL SHOULD MAKE CLEAR THAT WE ARE NOT OPPOSED IN PRINCIPLE TO HOLDING AN ECE MINISTERIAL BUT RATHER BELIEVE THAT ANY SUCH MEETING WOULD HAVE TO BE DEMONSTRABLY JUSTIFIED AND CONFIDENTIAL

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ADEQUATELY PREPARED.

--REGARDING THE ECE REPORT TO THE BELGRADE MEETING, USDEL SHOULD ASSOCIATE ITSELF WITH ANY EVOLVING CONSENSUS TO AUTHORIZE STANOVNIK ALONE TO PREPARE SUCH DOCUMENT, BASED ON AGREED RESOLUTIONS, DECISIONS, AND OTHER COMMISSION DOCUMENTS. USDEL SHOULD RESIST SUGGESTION THAT MEMBER GOVERNMENTS ASSIST STANOVNIK IN THIS PROCESS.

4. ECONOMIC COOPERATION IN THE MEDITERRANEAN. THIS ISSUE RESULTED FROM DECISION A(XXXI) AT THE 31ST SESSION, WHICH "ASKS THE EXECUTIVE SECRETARY WHILE PREPARING SPECIFIC SUGGESTIONS AND PROPOSALS FOR SUBMISSION TO THE 32ND SESSION TO TAKE DUE ACCOUNT OF THE NEED TO ENCOURAGE ECONOMIC COOPERATION AS ENVISAGED IN THE SECTION OF THE FINAL ACT ENTITLED 'QUESTIONS RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN'." ACCORDINGLY, STANOVNIK HAS PREPARED (IN DOCUMENT E/ECE/916) A LIST OF UPCOMING ECE PROJECTS, SEMINARS, AND SYMPOSIA WHICH DEAL WITH OR ARE OF SPECIAL INTEREST TO EUROPEAN DEVELOPING COUNTRIES. THESE COUNTRIES, LED BY MALTA, MAY SEEK A DECISION AT THE 32ND SESSION CALLING ON THE COMMISSION TO TAKE ON MORE AMBITIOUS WORK PROJECTS TO ASSIST THEM IN RAISING THEIR LEVEL OF ECONOMIC DEVELOPMENT. USDEL SHOULD REPORT CONCERNING CONSENSUS EMERGING IN WESTERN CAUCUS, IF ANY, AND DEPT. WILL PROVIDE FURTHER GUIDANCE IF NECESSARY. WE WOULD WISH TO AVOID AFFORDING MALTESE AND OTHERS A BASIS FOR ENHANCING THE ROLE IN BELGRADE OF "QUESTIONS RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN."

5. QUESTION OF ALL-EUROPEAN CONGRESSES ON ENERGY, TRANSPORT, AND THE ENVIRONMENT (SO-CALLED BREZHNEV PROPOSAL). DECISION B(XXXI) AT 31ST SESSION CALLED ON STANOVNIK TO SUBMIT TO 32ND SESSION A REPORT ON WORK "ALREADY EFFECTED OR UNDER WAY IN THE ECONOMIC  
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COMMISSION FOR EUROPE IN THESE FIELDS." DOCUMENT E/ECE/917 IS STANOVNIK'S RESPONSE; IN IT HE PRESENTS IN CONSIDERABLE DETAIL THE COMMISSION'S PAST AND CURRENT ACTIVITIES IN THE THREE AREAS. IN ADDITION, SEVERAL GOVERNMENTS HAVE CONVEYED THEIR VIEWS ON THE SUBJECT TO STANOVNIK, INCLUDING, AMONG WESTERN COUNTRIES, FINLAND, SWEDEN, AND EC-9. OF GREATEST IMPORTANCE AMONG THESE IS EC-9 LETTER, WHICH MIGHT BE INTERPRETED AS GIVING QUALIFIED APPROVAL FOR PRINCIPLE OF CONGRESSES IN GENERAL.

6. SEEMINGLY AS RESULT OF OUR MUCH NARROWER AND CAUTIOUS APPROACH (REFTEL), EC-9 HAVE MODIFIED THIS POSITION AND NOW APPARENTLY INTEND TO TABLE A DRAFT RESOLUTION AT 32ND SESSION WHICH: A) WOULD NOTE THAT SEVERAL COUNTRIES CONSIDER THAT THE AUTHORITY OF ECE COULD BE REINFORCED AND GIVEN ADDITIONAL IMPETUS BY A PROPERLY-PREPARED HIGH-LEVEL MEETING, HELD AT AN APPROPRIATE MOMENT WITHIN FRAMEWORK OF ECE; B) INVITES STANOVNIK, ASSISTED BY REPRESENTATIVES OF MEMBER STATES TO CARRY OUT A DETAILED ANALYSIS OF TOPICS WHICH MIGHT BE APPROPRIATE FOR CONSIDERATION AT A HIGH-LEVEL MEETING ON THE ENVIRONMENT AND TO REPORT THESE FINDINGS TO NEXT YEAR'S ECE ANNUAL MEETING; C) INVITES STANOVNIK TO REPORT TO NEXT YEAR'S PLENARY ON THE MODALITIES OF ORGANIZING A HIGH-LEVEL ECE MEETING ON THE ENVIRONMENT AND TO REPORT THESE FINDINGS TO NEXT YEAR'S ECE ANNUAL MEETING; D) NOTES THAT CERTAIN ECE GOVERNMENTS HAVE SUGGESTED SUBJECTS FOR HIGH-LEVEL MEETINGS IN AREAS OTHER THAN THE ENVIRONMENT. THIS RESOLUTION WOULD HAVE EFFECT OF: A) DEFUSING SOVIET PROPOSAL; B) RECASTING IT TO FIT GENUINE WESTERN INTERESTS (E.G. NORWEGIAN TRANS-BOUNDARY AIR POLLUTION INITIATIVE) BY STRESSING ENVIRONMENT THEME ALONE; AND, MOST IMPORTANTLY C) DEFERRING ANY ACTUAL DECISION ON A HIGH-LEVEL MEETING (I.E. AN ECE MINISTERIAL) UNTIL NEXT YEAR'S PLENARY AND THUS AFTER BELGRADE. WESTERN NEUTRALS, NORWAY, AND PROBABLY CANADA ARE LIKELY TO ASSOCIATE THEMSELVES WITH EC-9  
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DRAFT RESOLUTION.

7. ON CONGRESSES ISSUE, USDEL SHOULD BE GUIDED BY FOLLOWING:

--BOTH IN WESTERN CAUCUS AND IN INFORMAL CONTACTS WITH EASTERNERS AND SECRETARIAT, USDEL SHOULD INDICATE THAT US POSITION AS STATED IN REFTEL IS LIMIT TO WHICH WE ARE PREPARED TO GO AT THIS SESSION.

--IF RPT. IF WESTERN CAUCUS CONSENSUS BEGINS TO EMERGE BEHIND AN EC-9 DRAFT RESOLUTION, US WOULD FACE DANGER OF

BEING ISOLATED FROM OTHER WESTERN COUNTRIES AND THUS VULNERABLE TO SOVIET ATTACK. AT THAT POINT, SHOULD EC DRAFT RESOLUTION STILL REFLECT ELEMENTS DETAILED IN PARA- 6 ABOVE--ESPECIALLY IDENTIFICATION OF ENVIRONMENT THEME ALONE AND DEFERRAL OF ANY DECISION UNTIL 33RD SESSION--DEPT. WILL AUTHORIZE USDEL TO JOIN WESTERN CONSENSUS AND AGREE TO A COMMISSION RESOLUTION ALONG THESE LINES. BEFORE TAKING SUCH A STEP, HOWEVER, USDEL SHOULD REPORT EC VIEWS AND DRAFT RESOLUTION.

8. SELECTED TOPICS FOR SPECIAL ATTENTION. HERE, IN ACCORDANCE WITH THE OPERATIVE PORTION OF DECISION D(XXXI) FROM 31ST SESSION, STANOVNIK HAS PREPARED A REPORT (E/ECE/918) DETAILING THE COMMISSION'S ACTIVITIES DURING PAST YEAR ON THE FOUR SPECIFIED TOPICS. STANOVNIK WOULD HAVE US BELIEVE COMMISSION HAS MADE MAJOR PROGRESS ON THE TOPICS SINCE 31ST SESSION. ACTUALLY, ONLY THE LONG-RANGE TRANSPORT OF AIR POLLUTANTS THEMES HAS SEEN TANGIBLE PROGRESS OF KIND WE HAD IN MIND WHEN NEGOTIATING THIS DECISION. HERE SAEP AT THEIR FEBRUARY MEETING REACHED INTER-GOVERNMENTAL AGREEMENT ON MONITORING PROGRAM. WE ACHIEVED SOME FORWARD MOVEMENT IN ECONOMIC INFORMATION AREA AT NOVEMBER TRADE COMMITTEE MEETING, BUT NOT AS MUCH AS WE WOULD  
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HAVE LIKED. ON THIS TOPIC, THEREFORE, USDEL SHOULD STATE THE FOLLOWING:

--US CONSIDERED, AND CONTINUES TO BELIEVE, THAT REAL TEST OF MULTILATERAL CSCE IMPLEMENTATION IN ECE IS EXTENT TO WHICH MEMBER GOVERNMENTS EMPOWER THE COMMISSION TO PURSUE TANGIBLE, SUBSTANTIVE PROJECTS OF GENUINE INTEREST TO ECE COUNTRIES. THIS WAS THE MOTIVATION BEHIND OUR SUPPORT FOR DECISION D(XXXI).

--SINCE 31ST SESSION, HOWEVER, WE BELIEVE THAT RESULTS IN IMPLEMENTING D(XXXI) HAVE BEEN MIXED. ON THE POSITIVE SIDE, THE AGREEMENT REACHED AT FEBRUARY'S SAEP MEETING ON MONITORING AIR POLLUTANTS IS CLEARLY A CONCRETE STEP FORWARD OF THE TYPE ENVISAGED IN THE FINAL ACT. ON THE OTHER HAND, THE MODEST ECONOMIC AND COMMERCIAL INFORMATION PROJECTS AGREED ON AT THE LAST TRADE COMMITTEE MEETING, WHILE SOMEWHAT ENCOURAGING, ARE ONLY TENTATIVE FIRST STEPS TOWARD THE REAL IMPROVEMENTS IN THIS AREA WE BELIEVE ARE IN THE INTERESTS OF ALL ECE COUNTRIES, AND ARE ESSENTIAL TO FULL AND ADEQUATE IMPLEMENTATION OF THE FINAL ACT.  
CHRISTOPHER

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INFO OCT-01 ISO-00 /005 R

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APPROVED BY: EUR/RPM:JGLOWENSTEIN

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C O N F I D E N T I A L STATE 086242

FOLLOWING REPEAT STATE 086242 SENT ACTION GENEVA INFO NATO  
EC BRUSSELS MOSCOW 16 APR 77

QUOTE C O N F I D E N T I A L STATE 086242

E.O. 11652: GDS

TAGS: ECE,CSCE, PFOR, EGEN, EEWT, ENRG, SENV, ETRN

SUBJECT: ECE 32ND SESSION: DELEGATION INSTRUCTIONS ON  
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REF: STATE 55312

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--ASKED THE EXECUTIVE SECRETARY TO PREPARE PROPOSALS AND SUGGESTIONS ON FUTURE ACTIVITIES OF THE COMMISSION, INCLUDING THOSE ARISING FROM THE IMPLEMENTATION OF THE FINAL ACT. ALSO IN THIS RESOLUTION, ECE MEMBERS AGREED TO CONSIDER AT 32ND SESSION THE MANNER IN WHICH THE BELGRADE REVIEW CONFERENCE WILL BE INFORMED OF PROGRESS ECE HAS MADE TO DATE IN IMPLEMENTING ITS CSCE MANDATE.

3. IN PLENARY AND IN WESTERN CAUCUS DISCUSSIONS ON THESE ISSUES, USDEL SHOULD MAKE THE FOLLOWING POINTS:  
--ANNEXES II AND III TO E/ECE/911 CONTAIN A RATHER COMPREHENSIVE REVIEW OF COMMISSION ACTIVITIES OVER THE PAST YEAR IMPLEMENTING ITS CSCE MANDATE. ANNEX III IN PARTICULAR HIGHLIGHTS THE RE-ORDERING OF PRIORITIES IN THE PRINCIPAL SUBSIDIARY BODIES SINCE THE 31ST SESSION TO TAKE ACCOUNT OF CSCE-RELATED WORK. AS THE US ATTENDED ALL THE PSB MEETINGS SINCE THE 31ST SESSION AND WAS A PARTICIPANT IN THE CONSENSUS AT EACH ONE WHICH RESULTED IN ADAPTATION OF THE WORK PROGRAMS AS DESCRIBED IN ANNEX III, THE USDEL SHOULD CONCUR IN THE EXECUTIVE SECRETARY'S ASSESSMENTS AS SET OUT THEREIN. AS NECESSARY, THE USDEL MAY CONGRATULATE STANOVNIK FOR HIS THOROUGHNESS IN DETAILING THE ACTIVITIES OF THE PSBS IN IMPLEMENT-  
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ING THE COMMISSION'S CSCE MANDATE.

--THE REPORT ON FUTURE WORK ACTIVITIES OF THE PSBS AS CONTAINED IN E/ECE/911, ADDENDUMS 1 AND 2, MAY BE APPROVED AS PRESENTED, AS THESE WERE ALL ADOPTED BY CONSENSUS DURING MEETINGS OF THE PSBS, AT WHICH THE US WAS REPRESENTED.

--STANOVNIK'S PROPOSALS REGARDING PRIORITIES FOR FUTURE ACTION BY THE COMMISSION (SECTIONS I, II, AND III OF E/ECE/911) ARE OF INTEREST, PARTICULARLY WHEN VIEWED AS AN ALTERNATIVE APPROACH TO THE SOVIET CONGRESSES PROPOSAL (DISCUSSED IN PARAS 5-7 BELOW). USDEL SHOULD NOTE THAT HIS LISTING OF THE ENVIRONMENT THEME FIRST COINCIDES WITH OUR OWN VIEW THAT THE ENVIRONMENT MIGHT BE AN AREA WHICH COULD BENEFIT FROM GREATER ECE ATTENTION. USDEL SHOULD INDICATE THAT THE OTHER AREAS SPECIFIED BY STANOVNIK AS BEING WORTHY OF PRIORITY ECE ACTION ARE PROBABLY ALREADY BEING DEALT WITH SATISFACTORILY BY THE COMMISSION.

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4. ECONOMIC COOPERATION IN THE MEDITERRANEAN. THIS ISSUE RESULTED FROM DECISION A(XXXI) AT THE 31ST SESSION, WHICH "ASKS THE EXECUTIVE SECRETARY WHILE PREPARING SPECIFIC SUGGESTIONS AND PROPOSALS FOR SUBMISSION TO THE 32ND SESSION TO TAKE DUE ACCOUNT OF THE NEED TO ENCOURAGE ECONOMIC COOPERATION AS ENVISAGED IN THE SECTION OF THE FINAL ACT ENTITLED 'QUESTIONS RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN'." ACCORDINGLY, STANOVNIK HAS PREPARED (IN DOCUMENT E/ECE/916) A LIST OF UPCOMING ECE PROJECTS, SEMINARS, AND SYMPOSIA WHICH DEAL WITH OR ARE OF SPECIAL INTEREST TO EUROPEAN DEVELOPING COUNTRIES. THESE COUNTRIES, LED BY MALTA, MAY SEEK A DECISION AT THE 32ND SESSION CALLING ON THE COMMISSION TO TAKE ON MORE AMBITIOUS WORK PROJECTS TO ASSIST THEM IN RAISING THEIR LEVEL OF ECONOMIC DEVELOPMENT. USDEL SHOULD REPORT CONCERNING CONSENSUS EMERGING IN WESTERN CAUCUS, IF ANY, AND DEPT. WILL PROVIDE FURTHER GUIDANCE IF NECESSARY. WE WOULD WISH TO AVOID AFFORDING MALTESE AND OTHERS A BASIS FOR ENHANCING THE ROLE IN BELGRADE OF "QUESTIONS RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN."

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GIVING QUALIFIED APPROVAL FOR PRINCIPLE OF CONGRESSES



IN GENERAL.

6. SEEMINGLY AS RESULT OF OUR MUCH NARROWER AND CAUTIOUS APPROACH (REFTEL), EC-9 HAVE MODIFIED THIS POSITION AND NOW APPARENTLY INTEND TO TABLE A DRAFT RESOLUTION AT 32ND SESSION WHICH: A) WOULD NOTE THAT SEVERAL COUNTRIES CONSIDER THAT THE AUTHORITY OF ECE COULD BE REINFORCED AND GIVEN ADDITIONAL IMPETUS BY A PROPERLY-PREPARED HIGH-LEVEL MEETING, HELD AT AN APPROPRIATE MOMENT WITHIN FRAMEWORK OF ECE; B) INVITES STANOVNIK, ASSISTED BY REPRESENTATIVES OF MEMBER STATES TO CARRY OUT A DETAILED ANALYSIS OF TOPICS WHICH MIGHT BE APPROPRIATE FOR CONSIDERATION AT A HIGH-LEVEL MEETING ON THE ENVIRONMENT AND TO REPORT THESE FINDINGS TO NEXT YEAR'S ECE ANNUAL MEETING; C) INVITES STANOVNIK TO REPORT TO NEXT YEAR'S PLENARY ON THE MODALITIES OF ORGANIZING A HIGH-LEVEL ECE MEETING ON THE ENVIRONMENT AND TO REPORT THESE FINDINGS TO NEXT YEAR'S ECE ANNUAL MEETING; D) NOTES THAT CERTAIN ECE GOVERNMENTS HAVE SUGGESTED SUBJECTS FOR HIGH-LEVEL MEETINGS IN AREAS OTHER THAN THE ENVIRONMENT. THIS RESOLUTION WOULD HAVE EFFECT OF: A) DEFUSING SOVIET PROPOSAL; B) RECASTING IT TO FIT GENUINE WESTERN INTERESTS (E.G. NORWEGIAN TRANS-BOUNDARY AIR POLLUTION INITIATIVE) BY STRESSING ENVIRONMENT THEME ALONE; AND, MOST IMPORTANTLY C) DEFERRING ANY ACTUAL DECISION ON A HIGH-LEVEL MEETING (I.E. AN ECE MINISTERIAL) UNTIL NEXT YEAR'S PLENARY AND THUS AFTER BELGRADE. WESTERN NEUTRALS, NORWAY, AND PROBABLY CANADA ARE LIKELY TO ASSOCIATE THEMSELVES WITH EC-9 DRAFT RESOLUTION.

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PREPARED TO GO AT THIS SESSION.

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--US CONSIDERED, AND CONTINUES TO BELIEVE, THAT REAL TEST OF MULTILATERAL CSCE IMPLEMENTATION IN ECE IS EXTENT TO WHICH MEMBER GOVERNMENTS EMPOWER THE COMMISSION TO PURSUE TANGIBLE, SUBSTANTIVE PROJECTS OF GENUINE INTEREST TO ECE COUNTRIES. THIS WAS THE MOTIVATION  
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BEHIND OUR SUPPORT FOR DECISION D(XXXI).

--SINCE 31ST SESSION, HOWEVER, WE BELIEVE THAT RESULTS IN IMPLEMENTING D(XXXI) HAVE BEEN MIXED. ON THE POSITIVE SIDE, THE AGREEMENT REACHED AT FEBRUARY'S SAEP MEETING ON MONITORING AIR POLLUTANTS IS CLEARLY A CONCRETE STEP FORWARD OF THE TYPE ENVISAGED IN THE FINAL ACT. ON THE OTHER HAND, THE MODEST ECONOMIC AND COMMERCIAL INFORMATION PROJECTS AGREED ON AT THE LAST TRADE COMMITTEE MEETING, WHILE SOMEWHAT ENCOURAGING, ARE ONLY TENTATIVE FIRST STEPS TOWARD THE REAL IMPROVEMENTS IN THIS AREA WE BELIEVE ARE IN THE INTERESTS OF ALL ECE COUNTRIES, AND ARE ESSENTIAL TO FULL AND ADEQUATE IMPLEMENTATION OF THE FINAL ACT.  
CHRISTOPHER

UNQUOTE VANCE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 22-Sep-1999 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING AGENDA, ENVIRONMENT, TRANSPORTATION, INSTRUCTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 16-Apr-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE086242  
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**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Expiration:**  
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**From:** STATE  
**Handling Restrictions:** n/a  
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**Message ID:** 42263e9c-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN EUR  
**Original Classification:** CONFIDENTIAL  
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**Reference:** STATE 55312  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 24-Nov-2004 12:00:00 am  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**TAGS:** PFOR, EGEN, EEW, ENRG, SENV, ETRN, US, UR, ECE, CSCE  
**To:** GENEVA INFO NATO MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/42263e9c-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009